### Central Bank Digital Currency and Banking Choices

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### Introduction

- CBDC is a digital form of central bank issued money that is available to the general public and can be used for retail payments.
- Many central banks are considering the issuance of a CBDC.
- Despite widespread interest, concerns that a CBDC would crowd out too many bank deposits.
- To what extent would a central bank digital currency compete with traditional banks?

# **This Paper**

This paper develops and estimates a structural model to study the impact of CBDC on banks in the deposit market:

- How much will banks raise their deposit rates?
- How many deposits will different banks lose to CBDC?
- How do the impacts differ across different CBDC designs?
  - Interest rate
  - \* Service locations: bank branches or no branches?
  - $\star\,$  No complementarity from other financial products/services
  - ★ Holding limit

# Methodology

- 1. Develop a structural model of consumer banking choices:
  - Demand side: households choose their deposit bank after considering
    - branch networks
    - utility from portfolio allocation between cash and deposits
    - utility from potentially obtaining other financial products from the bank
  - Supply side: banks with differentiated deposit products compete in prices
- 2. Estimate the model using household- and branch-level data:
  - Demand side: Obtain demand parameters, including households' preferences for rate of return, branch network, etc.
  - Supply side: Estimate each bank's marginal cost
- 3. Introduce CBDC in the counterfactual analysis
  - CBDC is viewed as a new "bank" that households can choose
  - CBDC attributes are chosen exogenously by the central bank

### **Literature Review**

Existing work on CBDC mostly theoretical:

e.g. Ahnert et al. (2022); Assenmacher et al. (2021); Garratt and Zhu (2021); Chiu et al. (2020); Fernández-Villaverde et al. (2020); Schilling et al. (2020); Williamson (2020); Agur et al. (2019); Brunnermeier and Niepelt (2019); Keister and Sanches (2019); Andolfatto (2018); Davoodalhosseini (2018); Barrdear and Kumholf (2016)

Scant empirical work on CBDC:

Li (2023) predicts households' demand for CBDC relative to deposits and cash; Whited et al. (2023) quantify CBDC's impact on bank lending;

Huynh et al. (2021) predict the adoption and usage of CBDC at point of sale

- This paper focuses on the impact of CBDC on the deposit market, capturing two key differences between bank deposits and CBDC:
  - network of branches that provide access to in-person services
  - presence of complementarity between deposits and loans

# Outline

- Model
- Introducing CBDC
- Data
- Estimation
- Counterfactual analyses
- Conclusions

#### Which deposit bank to choose? Solve by backward induction



Utility for bank j depends on branch networks  $X_{i,j}$ , together with utilities  $\ln L_{i,i}^{b}$ ,  $E[V_{i,j}^{l}]$ 

#### 2. Allocate endowed liquid assets $w_i$ between cash and deposits

 $\rightarrow$  Indirect utility  $\ln L_{i,j}^b$  from holding liquid assets at bank  $j \rightarrow$  Important for studying deposit rate, holding limit

3. May need to choose a mortgage bank  $n\in(1,..,J)$ 



 $\rightarrow$  Expected utility from borrowing  $E[V_{i,j}^{i}]$  depends on preferences for home bank j  $\rightarrow$  Important for introducing complementarity between deposits and loans

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#### **Banks' Problem**

- Aggregate each household's deposit demand to the bank level  $D_j(r_j, r_{-j})$
- Bank *j* takes **r**<sub>-*j*</sub> as given and sets deposit rate *r<sub>j</sub>* to maximize profit:

$$\pi_j(\mathbf{r}_j, \mathbf{r}_{-j}) = (\mathbf{r}_j^{\prime} - \mathbf{r}_j - \mathbf{m}\mathbf{c}_j)D_j(\mathbf{r}_j, \mathbf{r}_{-j})$$

where  $r_i^l$  is the exogenous return on loans and  $mc_j$  is the marginal cost.

First-order conditions ⇒ equilibrium deposit rates r\*:

$$\underbrace{r_j^l - r_j^* - mc_j}_{\text{markup}} = \left(\frac{\partial D_j}{\partial r_j^*} \frac{1}{D_j}\right)^{-1} \quad \forall j$$

# Introducing CBDC

A new "bank" to deposit the digital balance

CBDC as a new alternative in each household's choice set  $\mathcal{J}_i$ :



- Introducing CBDC reduces the probability of choosing each incumbent
- CBDC design choices:
  - CBDC interest rate: affects utility of holding liquid balances In L<sup>b</sup><sub>i,cbdc</sub>
  - no loan complementarity, so  $E[V'_{i,cbdc}]$  is lower
  - network of service locations X<sub>i,cbdc</sub>
  - Limit on CBDC holdings:  $\ln \overline{L}_{i,cbdc}^{b}$  for constrained households
  - CBDC fixed effect: requires an assumption

### Data

- Canadian Financial Monitor (2010–2017) household survey:
  - Banking choices: holdings of cash and deposits + bank choices for deposits, mortgages, credit cards, GICs, etc.
  - Location and other characteristics
- Location datasets:
  - FCAC bank branch location (2010–2017)
  - Canada Post office location (2021)
- Cannex bank-level interest rates (2010-2017)
  - Demand deposit rates
  - 5-year closed mortgage rates

# **Demand Estimation**

Summary of Demand Results

Demand estimation: obtain demand parameters in three steps

• Portfolio allocation choice

 $\rightarrow$  obtain utility from liquidity holding ln $L_{i,i}^{b}$ 

- $\star\,$  higher deposit rate increases holding of deposits relative to cash
- Mortgage bank choice
  - $\rightarrow$  obtain expected utility from borrowing  $E[V_{i,j}]$ 
    - $\star\,$  strong preference for borrowing from the home bank
- Deposit bank choice
  - $\rightarrow$  apart from branch networks,  $\ln L_{i,j}^b$  and  $E[V_{i,j}^l]$  also matter
    - $\star\,$  strong preference for better branch network

# **Supply Estimation**

Obtain bank's marginal costs using estimated demand and banks' FOCs

- Supply estimation: obtain marginal costs using estimated demand.
- In 2017, on average banks have:
  - 5-year closed mortgage rates  $r_i^l$ : 4.8% (exogenous)
  - Deposit rate  $r_i^*$ : 0.1%
  - Estimated markup (inverse semi-elasticity of deposit demand): 1.4%
  - $\Rightarrow$  Estimated marginal cost  $mc_j$ : 3.3% (exogenous)

# **Counterfactual Analyses**

- We hold demand and cost primitives the same as before CBDC issuance
- Solve Nash-Bertrand game for each CBDC design:
  - CBDC interest rate:
    - affects allocation between cash and CBDC and thus indirect utility
  - CBDC fixed effect = big 5 fixed effect
  - ★ CBDC branch network:
    - No network
    - Canada Post
    - All bank branches
  - $\star$  No complementarity between deposits and loans
  - ★ Limit on CBDC holdings

# Aggregate CBDC Shares under Different Designs

Service locations for CBDC matter



# Average Reduction in Deposits

#### Service locations for CBDC matter



### Response in Deposit Rates differs by Bank



Banks with the highest market share also have the highest markups

- $\rightarrow$  also respond most in rates
- $\rightarrow$  lose fewer deposits

# Limits on CBDC holdings

- Many jurisdictions are considering limits on the holding of CBDC.
  - Bank of England: £10000 –£20000
  - ECB: €3000 -€4000
- Should a household choose CBDC, they allocate endowed liquid assets between CBDC and cash
  - if constrained by the limit, must hold the remainder in cash
  - $\rightarrow\,$  lower utility for liquidity holding for constrained households

# Effects of CBDC Limits on Aggregate CBDC Shares

Even very large limits may greatly limit the takeup of CBDC



• Only some households constrained: only 13% above \$25000.

ightarrow but those households hold *most* of the transactional deposits.

### Conclusions

- We develop and estimate a structural model to quantify the impacts of CBDC on banks' deposits, including key design features:
  - interest rates
  - complementarity between deposits and loans
  - branch network for in-person services
- A non-interest-bearing CBDC that does not provide lending services would have a substantial impact on bank deposits:
  - If every bank branch is a service location for CBDC, crowd out deposits by 7.1% on average across banks
  - If CBDC had no network, crowd out deposits by 1.0% on average
  - Even a very large holding limit can significantly reduce its impact

# **Aggregate CBDC Shares**

CBDC fixed effect = small bank fixed effect



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# Percentage Changes in Deposits on Average

CBDC fixed effect = small bank fixed effect



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# Banks' Responses in Deposit Rates

CBDC fixed effect = small bank fixed effect



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